

FY2017 INDICATIVE WORK PROGRAMME AND BUDGET CO-REGULATORY FORUM

DATE:

27 November 2015



Agenda

Strategic / Statutory context

Proposed Work Programme

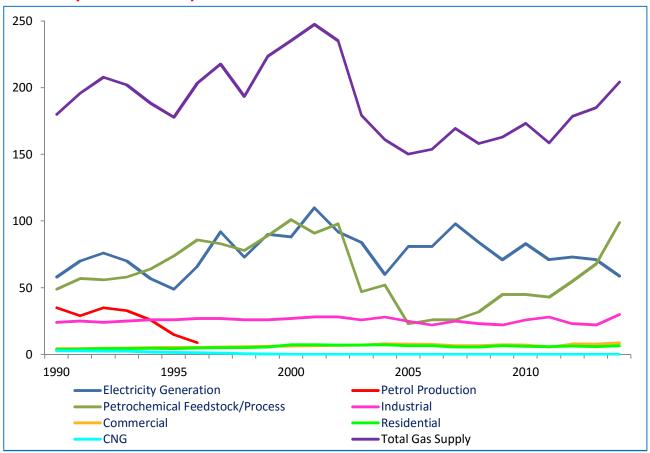
Funding

• Other industry issues ?

Forum discussion

Use of gas and size of market continuing to change ...

Gas Use by Consumer Group 1990-2014



Source: 2015 Energy in New Zealand

Gas remains crucial to the NZ economy ...

- Gas continues fuel key NZ businesses/industries
 - 29% gas for electricity generation
 - Contact, MRP plant retirements (MRP to retire coal/gas units);
 potential peaker developments?
 - 49% gas for petrochemicals
 - Methanex, Ballance Agri-Nutrients
 - 15% gas for other industrial
 - incl Fonterra, NZ Refining, NZ Steel, Oji Fibre Solutions (formerly Carter Holt Harvey Pulp & Paper)
- NZ businesses have a strong dependence on gas supply for many, no practical alternative fuel

We have good governance of customer markets ...

Customer choice

- Increase to 11 retail brands
- Nearly 99% of customers have a choice of at least 8 retailers at their gas gate
- Customer churn rate robust at around 19% p.a.

Competition

- Retail market concentration (retailers/customers) has reduced in all regions since
 2009
- Average switching time down around 5 business days

Efficiency

Annual unaccounted-for gas (UFG) has reduced by 60% to an average 1% (of injected volumes)

Compliance/Standards

• *High level compliance* across all rules/regulations; 'substantial' alignment with retail contract benchmarks and distribution contract principles

Transparency

Monthly customer data published and reported widely

Increase to 11 retail brands















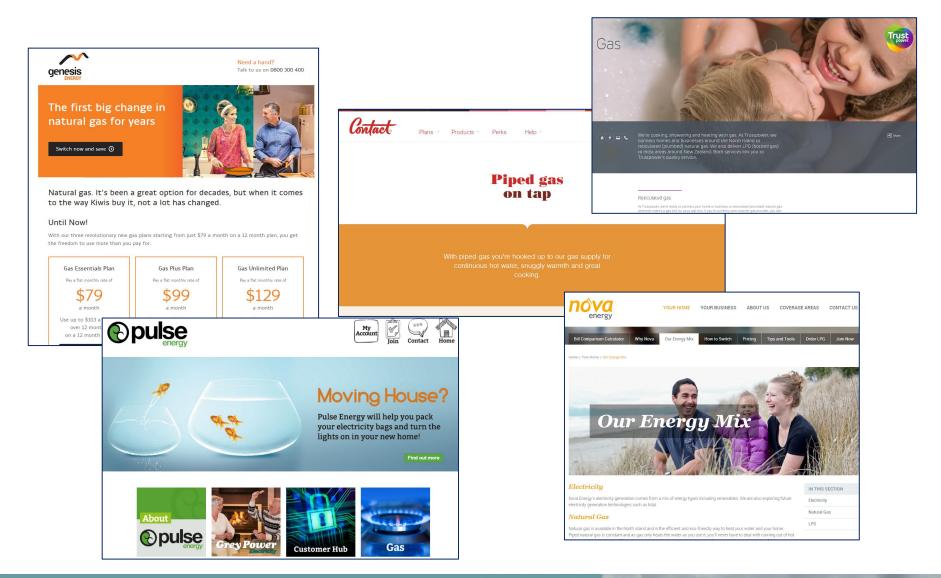




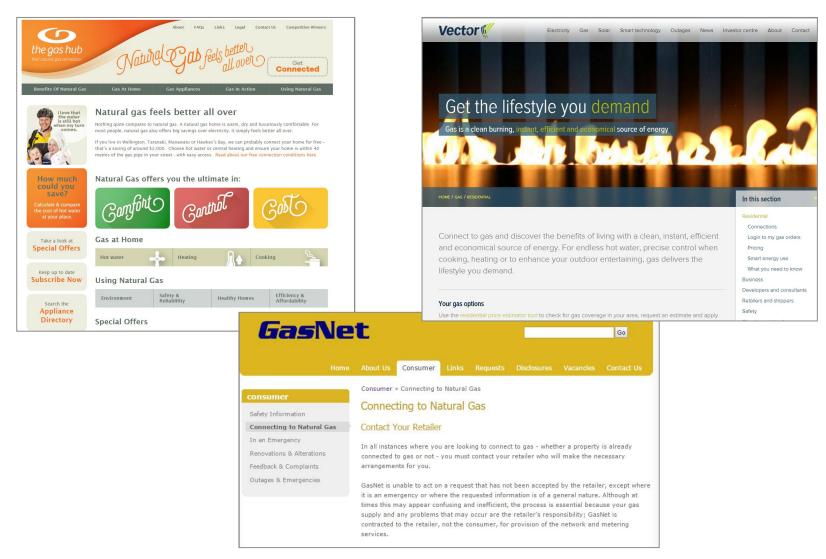




Gas is returning to forefront of retail offerings



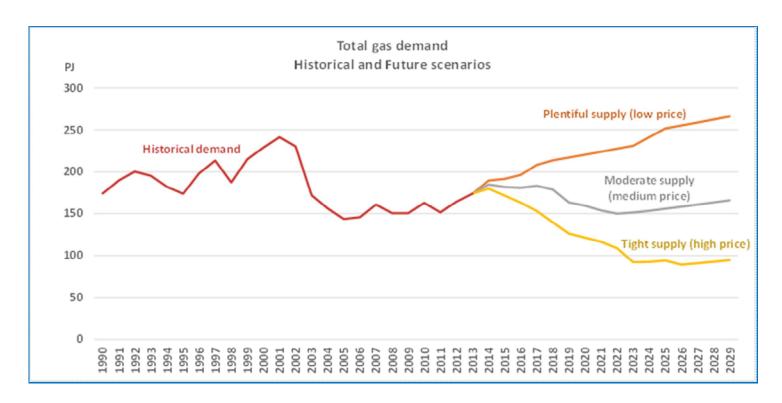
Gas distributors are also playing their part



Future gas scenarios/challenges a key GIC focus

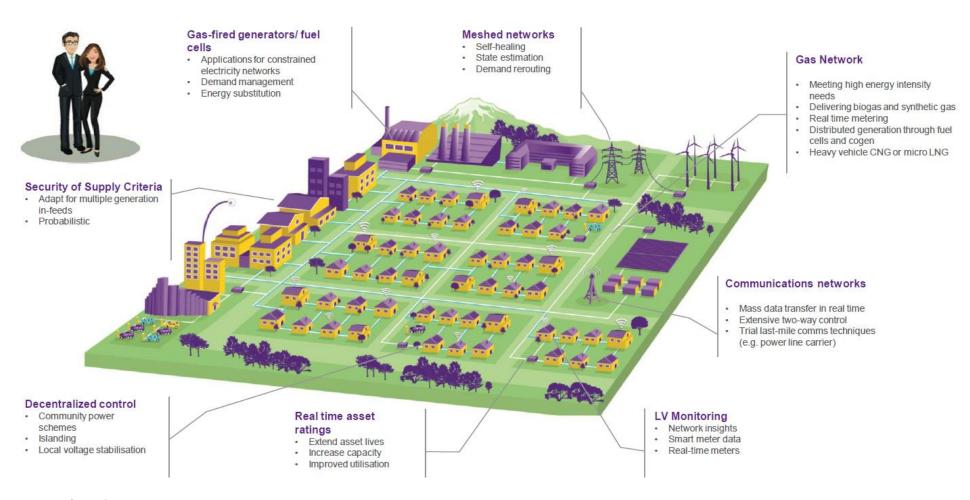


There's a range of future NZ gas supply scenarios...



Concept Consulting: Long term gas supply and demand scenarios 2014

Issue 1: what's gas's role in an integrated smart energy future?



Source: Powerco

Issue 2: what's gas's role in a lower carbon future?



A short-medium term advantage:

- A lower carbon transition fuel
- Geothermal and hydro are limited
- Wind, solar and wood will take time
- Gas equipment built to last
- Home grown, so less economically volatile

Source: Energy Efficiency & Conservation Authority (EECA)

Gas Industry Co role

- Gas industry body under Part 4A Gas Act; Government Policy Statement
- Co-regulator regulated and non-regulated governance arrangements
- Principal objective to ensure that gas is delivered to existing and new customers in a safe, efficient, fair, reliable and environmentally sustainable manner
- Other objectives:
 - The facilitation and promotion of the ongoing supply of gas to meet New Zealand's energy needs, by providing access to essential infrastructure and competitive market arrangements
 - o Barriers to competition in the gas industry are minimised
 - Incentives for investment in gas processing facilities, transmission and distribution are maintained or enhanced
 - Delivered gas costs and prices are subject to sustained downward pressure

GPS outcomes are well advanced, including:

GPS Outcome	Status
Contractual arrangements between gas retailers and small consumers adequately protect the long-term interests of small consumers.	Retail Gas Contracts Benchmarks Oversight Scheme
Effective and efficient customer switching arrangements that minimise barriers to customer switching.	Gas (Switching Arrangements) Rules 2008
Accurate, efficient and timely arrangements for the allocation and reconciliation of downstream gas quantities.	Downstream Reconciliation Rules 2008: • D + 1 trial underway
Gas industry participants and new entrants are able to access transmission pipelines on reasonable terms and conditions.	Active workstreams:Transmission Access & PricingBalancingInterconnection
Sound arrangements for critical gas contingency management	Gas Governance (Critical Contingency Management) Regulations 2008
Efficient arrangements for the short-term trading of gas .	emsTradepoint wholesale market platform developing
All small gas consumers have effective access to a complaints resolution system	Electricity and Gas Complaints Commission – no significant gas consumer issues

Gas Industry Co Limited 13

Future gas scenarios

• Future thinking

Associated investment/ governance needs

D+1, GTIP,
Possible Transmission
regulation

Important for industry

Switching & Reconciliation Rules CCM Regulations, Balancing

+

Market Performance oversight/
reporting

 Sound, efficient governance arrangements

Wider industry work and flexibility important

- GIC Work Programme always subject to changing industry issues/priorities - e.g.
 - transmission pipeline sales
 - transmission security/reliability review
- Industry has own work issues/programmes discuss later

Gas Industry Co's Strategy again frames our Work Programme

STRATEGIC GOAL

Optimise the contribution of gas to New Zealand

PURPOSE

Provide effective governance and leadership for the gas industry

OBJECTIVES

- Promote efficient, competitive and confident gas markets
- o Facilitate efficient use of, and investment in, gas infrastructure
- Deliver effectively on Gas Industry Co's accountabilities as the gas industry body
- Develop and communicate the role of gas in meeting NZ's energy needs

PRINCIPLES

Fairness; Independence; Openness and transparency; Impartiality; Evidence-based decision making

Proposed Work Programme

Objective 1:

Provide efficient, competitive and confident gas markets

Distribution Principles Scheme

Expected position FY2016	Forecast activities FY2017-19	GPS Outcome
Check that incremental progress has continued to be made. If progress has stalled then identify reason(s) and consider whether any changes are required to the scheme	 If FY2016 monitoring identified changes required then complete those. Continue monitoring the scheme and the extent to which distributors and retailers are recontracting under new use of system agreements. If incremental progress continues to be made then continue with monitoring, but if progress stalls then review and consider whether any changes are required to the scheme 	Distribution contracts are efficient

Retail Contracts Scheme

Expected position FY2016	Forecast activities FY2017-19	GPS Outcome
 For any new-entrant retailers, review alignment of retail contracts with benchmark terms under the scheme 	 Adjust retail contract benchmarks as needed to keep the benchmarks aligned with consumer law changes Next full retail contracts review will occur in FY2018-2019 	Small consumer contracts are fair and reasonable

Consumer

Expected position FY2016	Forecast activities FY2017-19	GPS Outcome
 Liaise with approved complaints scheme (EGCC) and maintain communication/alignment with the Commerce Commission and Electricity Authority 	Continue liaison. No other major activity identified.	Small consumers have access to an effective complaints scheme

Regulation and rule changes

Expected position FY2016	Forecast activities FY2017-19	GPS Outcome
 Pilot scheme for D+1 allocations established 	 Continue D+1 allocations under the pilot scheme 	An efficient market structure for the provision of gas
	 Prepare and consult on amendments to Downstream Reconciliation Rules and associated design/tendering/ development/testing of a production system 	

Objective 2:

Facilitate efficient use of, and investment in, gas infrastructure

Transmission access and pricing

Expected position FY2016	Forecast activities FY2017-19	GPS Outcome
 Bi-annual refresh of the supply/demand outlook Vision for converged governance arrangements defined Continued monitoring of the state of the gas transmission markets 	 Work on transmission access and pricing project to implement converged governance arrangements Continued monitoring of the status of the gas transmission market 	To ensure that transmission pipeline access arrangement transparently provide for the efficient utilisation of physical capacity and effectively signal the need for efficient investment in additional capacity

Transmission pipeline balancing

Expected position FY2016	Forecast activities FY2017-19	GPS Outcome
 Continue monitoring market-based balancing (MBB) 	 Undertake MBB post- implementation review Continue monitoring (MBB) 	Efficient pipeline balancing arrangements

Wholesale market

Expected position FY2016	Forecast activities FY2017-19	GPS Outcome
Monitor activity and developments with emphasis on MBB	Continue monitoring	Efficient arrangements for the short-term trading of gas

Code changes

BAU activities FY2017-2019	GPS Outcome
 Perform agreed role in relation to proposed MPOC changes Make submissions on proposed changes to the VTC where appropriate 	Efficiently meet GIC obligations in relation to code changes and appeals

Objective 3:

Deliver effectively on Gas Industry Co's accountabilities as the gas industry body

Downstream reconciliation

BAU activities FY2017-2019	GPS Outcome
 Monitor Allocation Agent Assess ongoing performance of the Rules Monitor allocation results, commission performance audits as required Event audits at gas gates with anomalous levels of UFG Make determinations under the Rules as required 	To establish a set of uniform processes that enable the fair, efficient, and reliable downstream allocation and reconciliation of downstream gas quantities

Switching

BAU activities FY2017-2019	GPS Outcome
 Monitor Gas Registry Operator Assess ongoing performance of the Rules Monitor switching statistics Complete baseline performance audits Make determinations under the Rules as required 	To establish a set of gas switching and registry arrangements that will enable consumers to switch efficiently and satisfactorily between competing retailers

Critical contingency management

BAU activities FY2017-2019	GPS Outcome
 Monitor Critical Contingency Operator Assess ongoing performance of the Regulations Appoint/monitor experts as required Monitor exercises and events as required Administer contingency pool as required Process applications for designations and renewals as required 	To achieve the effective management of critical gas outages and other security of supply contingencies without compromising long-term security of supply

Compliance

В	AU activities FY2017-2019	GPS Outcome
•	Perform Market Administrator role Assess ongoing performance of the Regulations	To provide an efficient, low-cost monitoring and enforcement regime for gas governance rules and regulations
•	Assist Investigator and Rulings Panel as required	
•	Monitor compliance trends for indications of regulatory inefficiency	

Objective 4:

Develop and communicate the role of gas in meeting New Zealand's energy needs

New Zealand Gas Story

BAU activities FY2017-2019	GPS Outcome
 Annual update of New Zealand Gas Story Continue Gas Story presentations for interested stakeholders 	Provide public information on the performance and state of the gas sector

Statutory reporting

BAU activities FY2017-2019	GPS Outcome
 Prepare/publish Statement of Intent to meet statutory timeframes. Provide to Minister for comment prior to publication 	Meet reporting requirements of the Gas Act and GPS and report on the performance and present state of the gas industry
 Prepare/publish Annual Report; meet requirements for tabling in Parliament 	
 Prepare/publish quarterly reports to the Minister 	

Other reporting

BAU activities FY2017-2019	GPS Outcome
 Compliance reporting Industry performance measures Switching statistics Other 'state and performance' reporting 	Fulfil statutory requirements for good information to be available on the performance and present state of the gas industry

Funding

Establishing the Indicative Work Programme Costs

 FY2017 Work Programme assumes continuation of committed deliverables and statutory roles

Expenditure expected to be similar to that budgeted for in FY2016

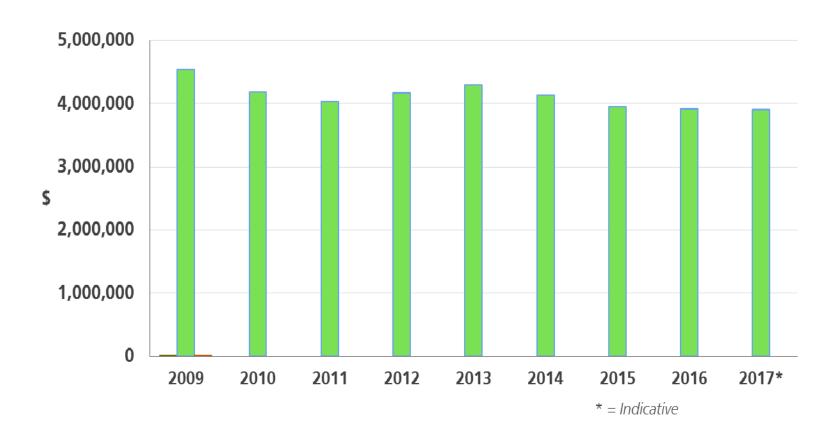
No contingency built in for unplanned workstreams

 Priorities to be re-ordered in the event of unexpected changes to scope of operations

Projected FY2017 expenditure

- FY2017 Total Work Programme Costs
 - = Levy Funding Requirement + Market Fees
- Levy Funding Requirement remains flat in FY2017
- FY2017 market fees 'placeholder': \$1.8m (c.f. \$1.75m FY2016)
 - Includes provision for D+1 system (if supported/approved)
 - o market fees formally assessed in April 2016

Levy Funding Requirement



Comparison of FY2016 and FY2017

	FY2016 (published)	FY2016 (forecast)	FY2017 (indicative)
Levy Revenue/Funding requirement ('000)	\$3,916	\$3,804	\$3,907
Wholesale volume estimate (PJ)	185	175	175
Wholesale Levy (c/GJ)	1.12	1.12	1.17
Retail Levy (\$/ICP)	6.97	6.97	6.92

Other industry issues?

Other industry issues?

- Industry proposals outside GIC Work Programme?
- Coordination?

